

## Complaint

Mr A has complained about personal loans which Barclays Bank UK PLC (which was then trading as “Tesco Bank”) provided to him. He’s said that the affordability of these loans was not properly and accurately assessed. This resulted in him having to borrow further in order to make his repayments.

## Background

Mr A was provided with four loans by Tesco Bank. His loan history is as follows:

Loan	Date taken	Amount	To previous loan	Term*	Repayment	Settled <sup>1</sup>
1	March 2011	£14,000.00	N/A			December 2013
2	December 2013	£7,500.00	£7,147.00	60	£141.48	May 2015
3	May 2015	£15,000.00	£5,579.09	60	£274.46	April 2016
4	April 2016	£20,000.00	£12,736.52	120	£216.66	November 2022

\* in months

In December 2024, Mr A complained saying that the affordability of these loans was not properly and accurately assessed. This resulted in him having to borrow further in order to make his repayments.

Tesco Bank didn’t uphold Mr A’s complaint as it believed that Mr A had complained too late. Mr A remained dissatisfied and referred his complaint to our service. When Mr A’s complaint was referred to our service, Tesco Bank reiterated its view that we couldn’t consider Mr A’s complaint.

One of our investigators reviewed what Mr A and Tesco Bank had told us. He reached the conclusion that we could look at the Mr A’s complaint about all of his loans. However, he wasn’t persuaded that proportionate checks would have shown the loans were unaffordable for Mr A. So the investigator didn’t recommend that Mr A’s complaint be upheld.

Mr A disagreed with the investigator and asked for an ombudsman’s decision.

## My findings

I’ve considered all the available evidence and arguments to decide what’s fair and reasonable in the circumstances of this complaint.

### *Basis for my consideration of this complaint*

There are time limits for referring a complaint to the Financial Ombudsman Service. Tesco Bank has argued that part of Mr A’s complaint was made too late because he complained

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<sup>1</sup> Loan 1 was consolidated into loan 2, loan 2 was consolidated into loan 3 and loan 3 was consolidated into loan 4.

more than six years after it provided him with his first loan, as well as more than three years after he ought reasonably to have been aware of his cause to make this complaint.

Our investigator explained why it was reasonable to interpret the complaint as being one alleging that the lending relationship between Mr A and Tesco Bank was unfair to Mr A as described in s140A of the Consumer Credit Act 1974 ("CCA"). He also explained why this complaint about an allegedly unfair lending relationship had been made in time.

Having carefully considered everything, I've decided not to uphold Mr A's complaint. Given the reasons for this, I'm satisfied that whether Mr A's complaint about the lending decisions was made in time or not has no impact on that outcome.

I'm also in agreement with the investigator that Mr A's complaint should be considered more broadly than just the individual lending decisions. I consider this to be the case as Mr A has not only complained about the circumstances behind Tesco Bank's individual decisions to provide him with his loans, but also the fact he alleges that the provision of these loans created a cycle of him having to borrow further in order to make his repayments.

I'm therefore satisfied that Mr A's complaint can therefore reasonably be interpreted as a complaint that the lending relationship between himself and Tesco Bank was unfair to him. I acknowledge the possibility that Tesco Bank may still disagree that we are able to look at Mr A's complaint about all of his loans, but given the outcome I have reached, I do not consider it necessary to make any further comment or reach any findings on these matters.

In deciding what is fair and reasonable in all the circumstances of Mr A's case, I am required to take relevant law into account. As, for the reasons I've explained above, I'm satisfied that Mr A's complaint can be reasonably interpreted as being about that his lending relationship with Tesco Bank was unfair to him, relevant law in this case includes s140A, s140B and s140C of the CCA.

S140A says that a court may make an order under s140B if it determines that the relationship between the creditor (Tesco Bank) and the debtor (Mr A), arising out of a credit agreement is unfair to the debtor because of one or more of the following, having regard to all matters it thinks relevant:

- any of the terms of the agreement;
- the way in which the creditor has exercised or enforced any of his rights under the agreement;
- any other thing done or not done by or on behalf of the creditor.

Case law shows that a court assesses whether a relationship is unfair at the date of the hearing, or if the credit relationship ended before then, at the date it ended. That assessment has to be performed having regard to the whole history of the relationship. S140B sets out the types of orders a court can make where a credit relationship is found to be unfair – these are wide powers, including reducing the amount owed or requiring a refund, or to do or not do any particular thing.

Given Mr A's complaint, I therefore need to think about whether Tesco Bank's respective decisions to lend to Mr A, or its later actions resulted in the lending relationship between Mr A and Tesco Bank being unfair to Mr A, such that it ought to have acted to put right the unfairness – and if so whether it did enough to remove that unfairness.

Mr A's relationship with Tesco Bank is therefore likely to be unfair if it didn't carry out reasonable and proportionate checks into Mr A's ability to repay these loans in circumstances where doing so would have revealed the monthly payments to have been

unaffordable, or that it was irresponsible to lend. And if this was the case, Tesco Bank didn't then somehow remove the unfairness this created.

I've therefore considered whether Tesco Bank acted fairly and reasonably when it provided these loans to Mr A.

### *Our typical approach to complaints about irresponsible or unaffordable lending*

We've explained how we handle complaints about irresponsible and unaffordable lending on our website. And I've used this approach to help me decide Mr A's complaint.

I think that it would be helpful for me to set out that we consider what a firm did to check whether loan payments were affordable (asking it to evidence what it did) and determine whether this was enough for the lender to have made a reasonable decision on whether to lend.

Generally, we think it's reasonable for a lender's checks to be less thorough – in terms of how much information it gathers and what it does to verify that information – in the early stages of a lending relationship.

But we might think it needed to do more if, for example, a borrower's income was low, the amount lent was high, or the information the lender had – such as a significantly impaired credit history – suggested the lender needed to know more about a prospective borrower's ability to repay.

That said, I think that it is important for me to explain that our website does not provide a set list of mandated checks that a lender is expected to carry out on every occasion – indeed the regulator's rules and guidance did not and still do not mandate a list of checks to be used. It simply sets out the types of things that a lender could do.

It is for a lender to decide which checks it wishes to carry out, although we can form a view on whether what was done was proportionate to the extent it allowed the lender to reasonably understand whether the borrower could make their payments.

Furthermore, if we don't think that the lender did enough to establish whether the repayments to an agreement were affordable, this doesn't on its own mean that a complaint should be upheld.

We would usually only go on to uphold a complaint in circumstances where we were able to recreate what reasonable and proportionate checks are likely to have shown – typically using information from the consumer – and this clearly shows that the repayments in question were unaffordable.

I've kept this in mind when deciding Mr A's complaint.

*Application to Mr A's complaint – Did Tesco Bank act fairly and reasonably when deciding to provide Mr A with his loans?*

### *The parties' arguments*

Tesco Bank says it agreed to Mr A's applications after he provided details of his monthly income and some information on his expenditure. It says it cross-checked this against information on credit searches which it carried out. In its view, all of this information showed Mr A could afford to make the repayments he was committing to on all of these occasions.

On the other hand, Mr A has said that these loans were unaffordable and they created a cycle of further debt.

*Why I'm satisfied that Tesco Bank acted fairly and reasonably when providing loans 1 and 2 to Mr A?*

#### *Loan 1*

Loan 1 was for £14,000.00 and provided to Mr A in March 2011. Unfortunately, Tesco Bank hasn't been able to provide much information about this loan itself, or evidence of what it knew about Mr A before agreeing to provide it to him. As the decision to provide this loan took place over a decade ago, I don't think that this is surprising and I've therefore not drawn any adverse inferences as a result of this.

In any event, I understand that Tesco Bank is likely to have carried out credit checks. And I've not seen anything to suggest that any credit checks carried out will have shown that Mr A had any significant adverse information – such as defaulted accounts or county court judgments (“CCJ”) recorded against him.

Given what any credit searches Tesco Bank is likely to have carried out will have shown, I think it is unlikely that there would have been any obvious reason for Tesco Bank to decline Mr A's application. In these circumstances, I've not been provided with sufficient evidence to persuade me that it was unfair or unreasonable for Tesco Bank to have accepted Mr A's application and provide him with loan 1.

#### *Loan 2*

As I've set out in the background section of this decision, loan 2 was provided to Mr A in December 2013. It was for £7,500.00 and Mr A was required to make 60 monthly repayments of £141.48. Tesco Bank has been able to provide significantly more information regarding what it gathered at the time of this application. I can see that Mr A declared being in receipt of a monthly income of around £1,550.00.

Furthermore, the credit check that Tesco Bank carried out not only showed that Mr A didn't have any significant adverse information – such as defaulted accounts or county court judgments (“CCJ”) - recorded against him at this time, he was managing the credit he already had well. Furthermore, most of the proceeds of this loan were going to settle the existing balance on loan 1, which I'm assuming had higher monthly payments – otherwise there would have been no logical reason for Mr A's application for loan 2.

Given what Tesco Bank's credit searches showed, Mr A's income as well as the rest of the information he declared, I'm satisfied that there was no obvious reason for Tesco Bank to question the rest of the information it had obtained during its assessment.

As this information suggested that the monthly repayments for loan 2 were affordable for Mr A, I don't think that it was unfair or unreasonable for Tesco Bank to reach this conclusion and agree to provide Mr A with this loan.

*Why I don't think that Tesco Bank's checks before providing loans 3 and 4 were reasonable and proportionate*

The information Tesco Bank has provided suggests that it carried out similar, or even the same, checks (as it did when agreeing to provide loan 2) before it agreed to provide loans 3

and 4. I have already explained why I think that this was sufficient for loan 2<sup>2</sup>. However, I'm mindful that loans 3 and 4 were for increased amounts and were being provided in circumstances where Mr A was an established repeat borrower.

Indeed, as I've set out in the background section of this decision, Mr A was provided with loan 3 before he'd repaid loan 2 and a third of the funds from loan 3 even went towards settling the outstanding balance on loan 3. Furthermore, over 60% of the funds for loan 4 were going towards repaying the existing balance on loan 3. I also disagree with the investigator's assessment that this loan didn't increase Mr A's indebtedness as he was being provided with a further £7,500.00 or so in additional funds.

Given Mr A was a repeat borrower I would have expected Tesco Bank to have taken steps to understand what his monthly expenditure actually was, rather than rely on declarations of this, and to take steps to understand why Mr A had an apparent need to borrow so regularly. This was especially as loan 4 was being taken over a ten-year term.

As I can't see that Tesco Bank did obtain this information from Mr A, I'm not persuaded that the checks it carried out before providing loans 3 and 4 were reasonable and proportionate.

*Would reasonable and proportionate checks have prevented Tesco Bank from providing loans 3 and 4 to Mr A?*

As Tesco Bank didn't carry out sufficient checks before providing loans 3 and 4 to Mr A, I've gone on to decide what I think Tesco Bank is more likely than not to have seen had it obtained the information that I think it should have gathered. As I've explained, bearing in mind the circumstances here, I would have expected Tesco Bank to have had a reasonable understanding about Mr A's actual regular living expenses as well as his income and existing credit commitments.

I want to be clear in saying that this isn't the same as saying that Tesco Bank had to obtain bank statements in order to verify all of this, as how it found out what I think that it needed to find out was down to it. For example, it could have chosen to request copies of bills or other proof of payment. The important thing was that Tesco Bank needed to get an understanding of Mr A's actual regular living costs.

I've therefore considered the information Mr A has provided us with in order to determine what I think Tesco Bank finding out more about Mr A's actual regular living costs are likely to have shown it. Having done so, I don't think that Tesco Bank attempting to find out further information about Mr A's actual regular living costs would have made a difference here.

I say this because I've not seen anything that shows me that when Mr A's committed regular living expenses, other non-discretionary expenditure and his existing credit commitments were deducted from his income, at the respective times, he did not have the funds to make the monthly payments to loans 3 and 4.

As I've explained earlier in this decision, it is only fair and reasonable for me to uphold a complaint in circumstances where I can see that any additional credit provided was clearly unaffordable. And having considered all the information provided, I've not been persuaded that reasonable and proportionate checks would more likely than not have shown Tesco Bank that the monthly payments required for loans 3 and 4 were as a matter of fact unaffordable for Mr A.

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<sup>2</sup> For the avoidance of doubt, I wish to make it clear that I think it's likely that proportionate checks were carried out for loan 1 but the passage of time means that Tesco Bank can no longer evidence this.

*Mr A's pattern of lending – Is it the case that Tesco Bank ought reasonably to have realised that these loans were unsustainable or otherwise harmful for him?*

I've also kept in mind that Tesco Bank provided second, third and fourth loans to Mr A and that repeat borrowing in itself can sometimes be an indication of difficulty. But Mr A's payments didn't increase exponentially and appear to have remained under control.

It's also worth noting that Mr A's income increased significantly during the period that he took out these loans from Tesco Bank. For example, Mr A looks to have been receiving around £1,550.00 a month at the time he applied for loan 1 and he was receiving closer to £2,000.00 by the time of loan 4.

Furthermore, I've noted that while Mr A has referred to taking out further borrowing elsewhere in the aftermath of these loans, it's fair to say that these were for relatively low amounts. And it doesn't seem obvious to me that he was borrowing further because the effect that these loans were having on his finances. Indeed, for the most part, outside of Mr A's mortgage, Tesco Bank appears to have been his largest creditor.

Equally, the credit searches carried out show that Mr A didn't have any late payments or go over the limit on any revolving credit facilities taken out. Therefore, it doesn't seem to me that it was obviously the case that Tesco Bank ought reasonably to have realised that Mr A was struggling with the debts he had.

Most importantly of all, Tesco Bank appears to have been monitoring overall position and didn't simply accept any and all loan applications from Mr A. I say this because Mr A made an application for a further loan of £25,000.00 in March 2021. However, even though the credit searches themselves don't appear to have highlighted any significant adverse information recorded against Mr A, it looks like Tesco Bank declined this application on the basis that it had concerns over Mr A's ability to make payments of around £430 in circumstances where his debt-to-income ratio had increased.

Finally, I've also thought about the fact that Mr A was indebted to Tesco Bank for a total period of around eleven and a half years. I accept that this period of time could be seen as being excessive. However, I don't think that it was here given the total amount Mr A was advanced and the term for loan 4 was itself ten years. This is also especially the case that all this took place in circumstances where Mr A's monthly repayments weren't significantly increasing.

So while Mr A being a repeat borrower here has led to me taking a closer look at the overall pattern of lending here, I'm satisfied that it wasn't unfair for Tesco Bank to have provided loans 2, 3 and 4 to Mr A on the basis that it ought to have realised that it was increasing Mr A's indebtedness in a way that was unsustainable or otherwise harmful.

Having carefully considered everything and while I appreciate that this will disappoint Mr A, I've not been persuaded that proportionate checks would have shown Tesco Bank that it shouldn't have provided these loans to Mr A. Furthermore, I don't think that Mr A's pattern of borrowing meant that Tesco Bank offered loans 2, 3 and 4 in circumstances where it ought reasonably to have realised that they may have been unsustainable or otherwise harmful for him either.

Overall, and based on the available evidence I don't find that Mr A's relationship with Tesco Bank was unfair. I've not been persuaded that Tesco Bank created unfairness in its relationship with Mr A by irresponsibly lending to him when providing him with any of his

loans. I don't find that Tesco Bank treated Mr A unfairly in any other way either based everything I've seen.

So while I can understand Mr A's sentiments and appreciate why he is unhappy, I'm nonetheless not upholding this complaint. I appreciate this will be very disappointing for Mr A. But I hope he'll understand the reasons for my decision and that he'll at least feel his concerns have been listened to.

### **My final decision**

For the reasons I've explained, I'm not upholding Mr A's complaint.

Under the rules of the Financial Ombudsman Service, I'm required to ask Mr A to accept or reject my decision before 30 October 2025.

Jeshen Narayanan  
**Ombudsman**